

## Message Text

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E.O. 11652: N/A

TAGS: EWWT, UR

SUBJECT: SOVIET ACCEPTANCE OF THE AGREEMENT REGARDING  
FINANCIAL SUPPORT OF THE NORTH ATLANTIC ICE PATROL

REFS: A) MOSCOW 14272, SEPT. 20, 1974

B) STATE A-5064, JUNE 21, 1974

C) STATE A-4626, JUNE 7, 1974

D) MOSCOW 10731, SEPT. 7, 1973

E) MOSCOW 7324, JUNE 21, 1973

F) STATE A-1157, FEB. 7, 1973

1. SUMMARY. REFS REVEAL THAT SOVIETS HAVE RESISTED OUR  
INFORMAL APPROACH TO HAVE SOVIET UNION BECOME ONE OF THE  
PARTIES TO THE AGREEMENT REGARDING FINANCIAL SUPPORT OF  
THE NORTH ATLANTIC ICE PATROL (T.I.A.S.3597). STATE AIR-  
GRAM A-1157 (REF F), BEST EXPLAINS OUR POSITION AS IT  
WAS IN EARLY 1973. THIS CABLE UPDATES SITUATION AND  
REQUESTS EMBASSY TO AGAIN APPROACH SOVIETS ON THIS ISSUE.

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END SUMMARY.

2. DEPARTMENT MUST AGAIN EMPHASIZE THAT APPROACH TO  
SOVIETS MUST BE ON INFORMAL BASIS BECAUSE USG, AS MANAGER

OF NORTH ATLANTIC ICE PATROL, MAY NOT FORMALLY INVITE SOVIET UNION TO ACCEPT THE AGREEMENT FOR FINANCIAL SUPPORT OF THE NORTH ATLANTIC ICE PATROL UNTIL IT HAS FORMALLY

ASKED THE OTHER PARTIES TO THE AGREEMENT WHETHER THEY APPROVE OF INVITING SOVIET UNION TO BECOME A PARTY.

3. FIGURES IN THIRD PARAGRAPH OF REF (F) UPDATED AS FOLLOWS: DURING 1974 ICE SEASON, APPROX. 1,800,000 GROSS TONS OF SOVIET MERCHANT SHIPPING BENEFITED FROM SERVICE OF NORTH ATLANTIC ICE PATROL. ONE MILLION TONS RESULTED FROM VOYAGES ACROSS NORTH ATLANTIC TO AND FROM U.S. EAST AND GULF COAST PORTS. NEARLY 800,000 TONS RESULTED FROM SOVIET VOYAGES ACROSS NORTH ATLANTIC TO AND FROM CANADIAN PORTS, BUT IT IS LIKELY THAT SUBSTANTIAL PORTION OF THESE 800,000 TONS RESULTED FROM VOYAGES WHOSE ULTIMATE ORIGINS OR DESTINATIONS WERE U.S. GREAT LAKES PORTS. SOVIET GROSS TONNAGE FOR 1974 IS GREATER THAN THAT OF SEVEN OF THE NATIONS PARTY TO THE AGREEMENT IN 1974 -- DENMARK, BELGIUM, YUGOSLAVIA, CANADA, NETHERLANDS, FINLAND, AND ISRAEL. HAD SOVIET UNION BEEN A PARTY TO THE AGREEMENT IN 1974, THEIR PROPORTIONATE SHARE OF THE COST OF NORTH ATLANTIC ICE PATROL WOULD HAVE BEEN APPROX. DOLLARS 19,000. TOTAL COST FOR 1974 WAS DOLLARS 967,888, AND WILL BE SHARED PROPORTIONATELY BETWEEN THE 19 PARTIES TO THE AGREEMENT IN 1974. TOTAL GROSS TONNAGE OF THESE NATIONS' SHIPS BENEFITING FROM THE ICE PATROL IN 1974 WAS 89,177,574 TONS. ANOTHER 7,200,000 TONS OF SHIPPING FROM NATIONS, INCLUDING THE SOVIET UNION, NOT PARTY TO THE AGREEMENT ALSO BENEFITED FROM SERVICES OF ICE PATROL IN 1974. OF NON-PARTY NATIONS, SOVIET UNION WAS FOREMOST IN TONNAGE BENEFITING.

4. AFTER SOVIET UNION, THE NON-PARTY NATION WHOSE SHIPS BENEFITED MOST FROM NORTH ATLANTIC ICE PATROL SERVICES IN 1974 WAS POLAND, WITH APPROX. 819,000 GROSS TONS. POLAND ACCEPTED THE AGREEMENT REGARDING FINANCIAL SUPPORT LIMITED OFFICIAL USE  
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OF THE NORTH ATLANTIC ICE PATROL ON APRIL 22, 1975, AND WILL BE ONE OF THOSE NATIONS HELPING SUPPORT ICE PATROL FOR 1975 SEASON.

5. IN SPECIFIC RESPONSE TO ARGUMENTS PRESENTED BY AVERIN, REPORTED IN REF A, DEPARTMENT AND U.S. COAST GUARD DO NOT KNOW OF ANY SOURCE OTHER THAN THE NORTH ATLANTIC ICE PATROL WHICH COULD HAVE PROVIDED THE ICE INFORMATION WHICH AVERIN SAYS SOVIETS OBTAIN FROM WMO AND SOVIET METEOROLOGIC ORGANIZATION. THIS INFORMATION IS GATHERED AND PROCESSED BY THE NORTH ATLANTIC ICE PATROL, AND BROADCAST OVER COAST GUARD RADIO BOSTON,

U.S. NAVY RADIO NORFOLK, TWO CANADIAN MARITIME RADIOS  
(ST. JOHNS AND MILL COVE), A UK RADIO (BRACKNELL) AND  
A FRG RADIO (HAMBURG/PINNEBERG) FOR USE BY ALL VESSELS  
CROSSING THE NORTH ATLANTIC.

6. ACTION REQUESTED. IT IS CLEAR TO THE DEPARTMENT  
AND THE COAST GUARD THAT THE SOVIET UNION IS  
BENEFITING FROM THE SERVICES OF NORTH ATLANTIC ICE PATROL.  
NINETEEN NATIONS (20 AFTER 1975) PRESENTLY CONTRIBUTE  
TO THE FINANCIAL SUPPORT OF THESE SERVICES, AND IN 1974,  
SEVEN OF THESE NATIONS' GROSS TONNAGE BENEFITING FROM  
THESE SERVICES WAS LESS THAN THE GROSS TONNAGE OF THE  
SOVIET UNION VESSELS BENEFITING. EMBASSY MOSCOW PLEASE  
ACQUAINT AVERIN AND/OR OTHER APPROPRIATE SOVIET  
OFFICIALS WITH THE LATEST INFORMATION PROVIDED IN  
THIS CABLE AND ASK THAT THEY AGAIN RECONSIDER WHETHER  
THEY MIGHT FAVORABLY ACCEPT A FORMAL INVITATION FROM  
THE USG TO ACCEPT THE AGREEMENT REGARDING FINANCIAL  
SUPPORT OF THE NORTH ATLANTIC ICE PATROL AND THEREBY  
BECOME A PARTY TO THE AGREEMENT. INGERSOLL

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